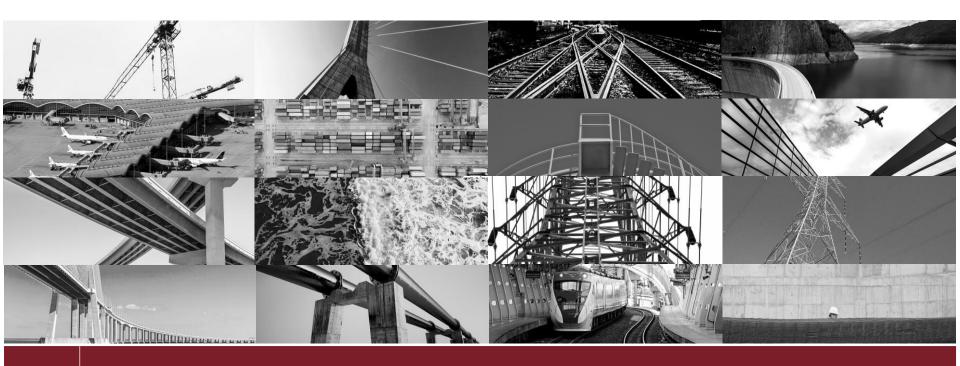
# **Project Bonds**



## **S&P TRIS Infrastructure Seminar**

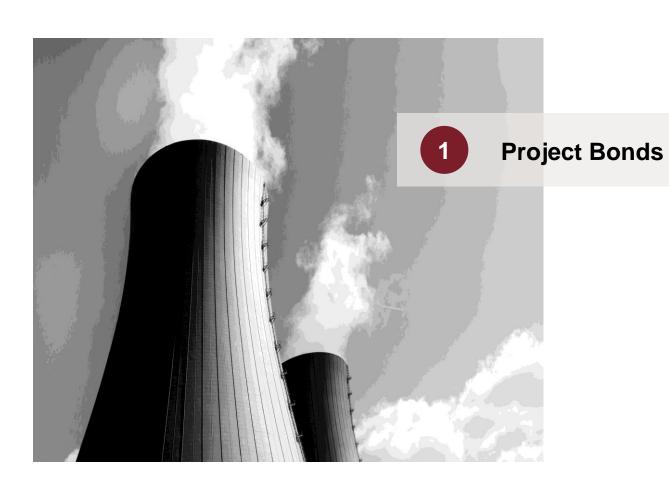
20 November 2018, Bangkok

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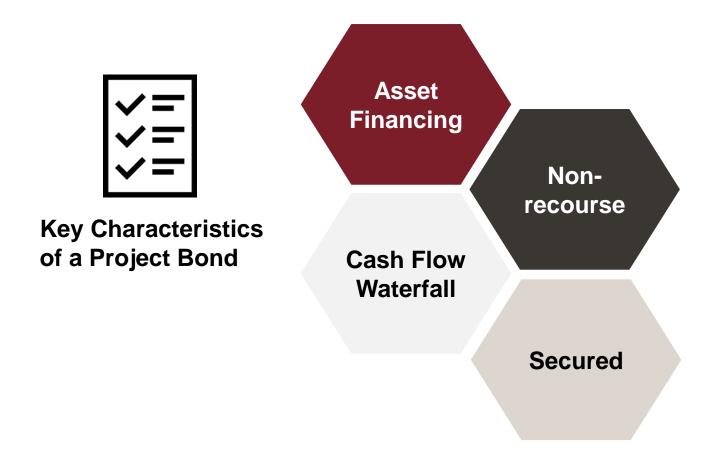


# **Agenda**

- 1 Project Bonds
- 2 Project Finance Framework
- 3 Construction Risk
- 4 Operations Risk
- 5 Project Defaults (Second Session)

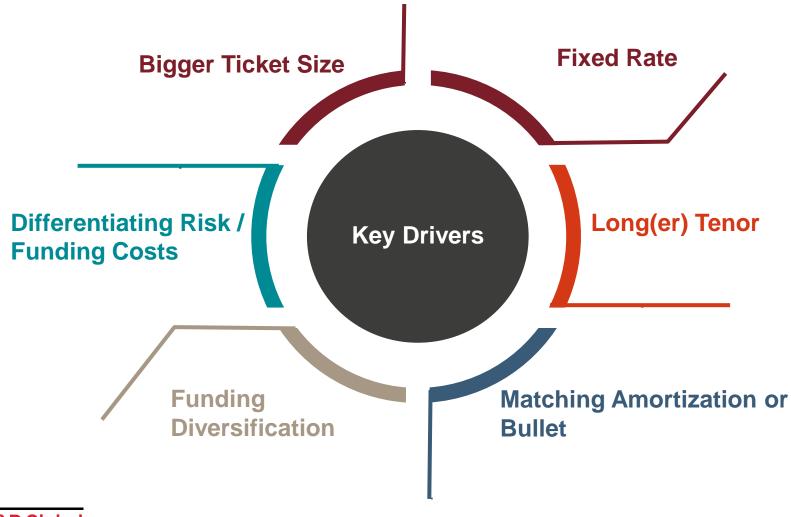


# What is a Project Bond?



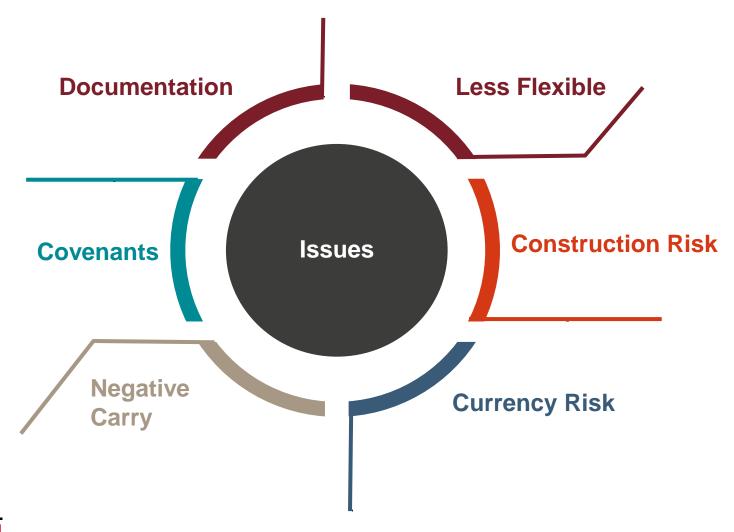
## **Issuers' Perspective**

### Advantages



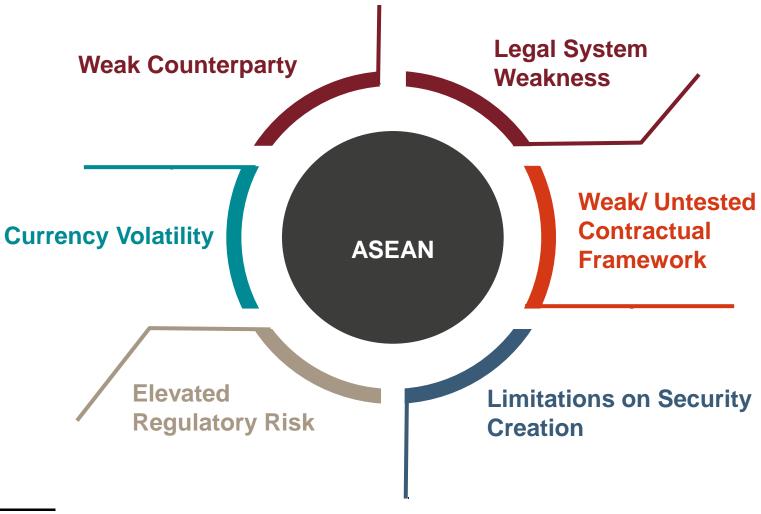
# **Issuers' Perspective**

## Challenges



## **ASEAN Project Bonds**

Diverse Legal Contractual Challenges



## Paiton – Project Bond - Indonesia

#### Landmark Deal



#### Size

#### **Tenor & Rate**

- 20 year 5.625%
- 13 year 4.525%

- US\$ 2 billion
  - US\$800mn
  - US\$1.2 bn
- Book was US\$9bn+



## **Capacity**

- 2045MW
- 10% of Java



#### Offtaker

- Take or Pay 2042
- PLN

## **The Paiton Project**

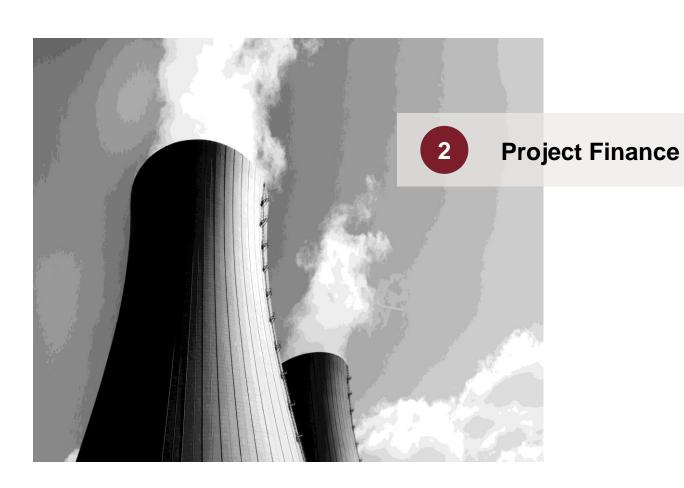


Security Package + PoA

Mitigants:
Pass
through of
FX & coal
costs

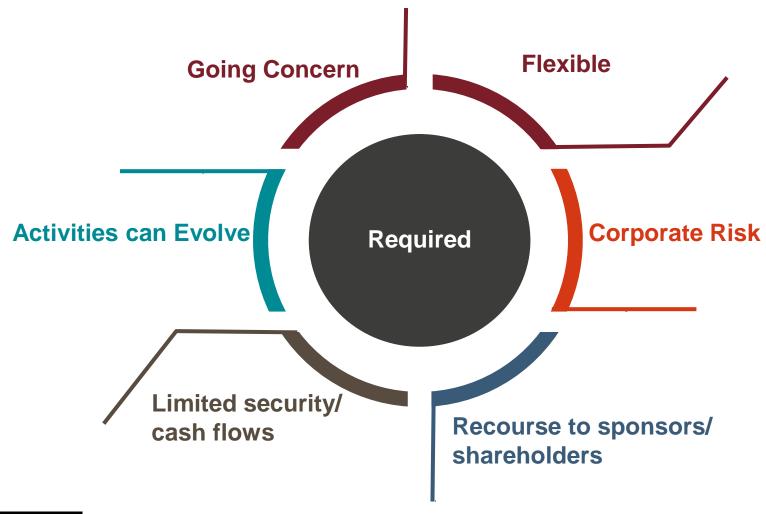
Track
Record:
Operating
Assets

Cash Flow Certainty: Long term PPA Financial Cushion:
Supportive DSCR



## **Corporate Finance Transaction**

**Usual Elements** 



## **Poll Question**



**Key reasons for Corporate Funding** 

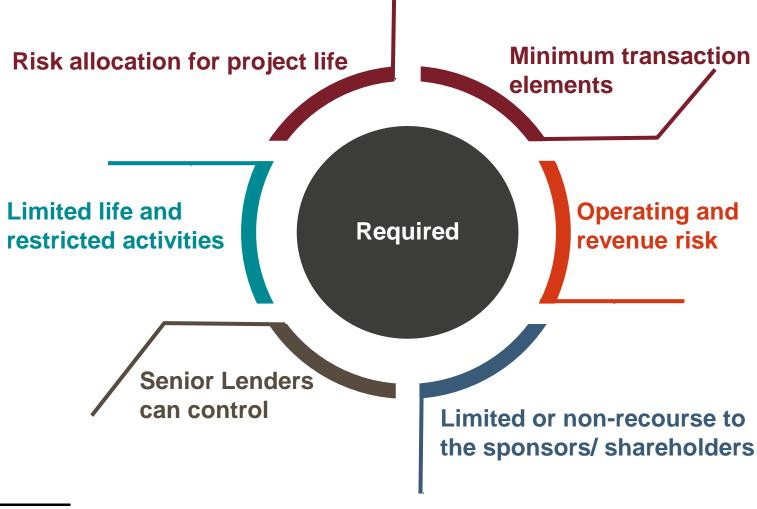
- 1. Cheaper
- 2. Faster
- 3. Easier
- 4. Others



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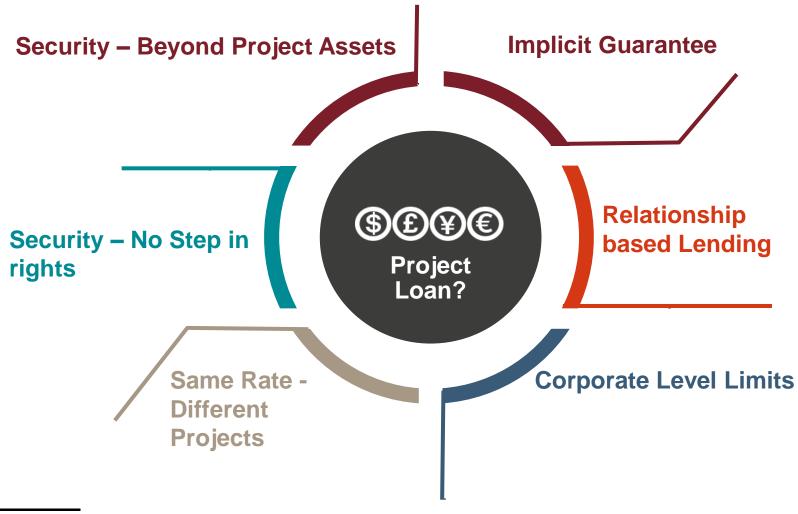
## **Determining a Project Finance Transaction**

**Essential Elements** 



## When your bank loan is NOT a Project Loan?

Is bank funding driven by project?



## **Risk Allocation and Sharing**

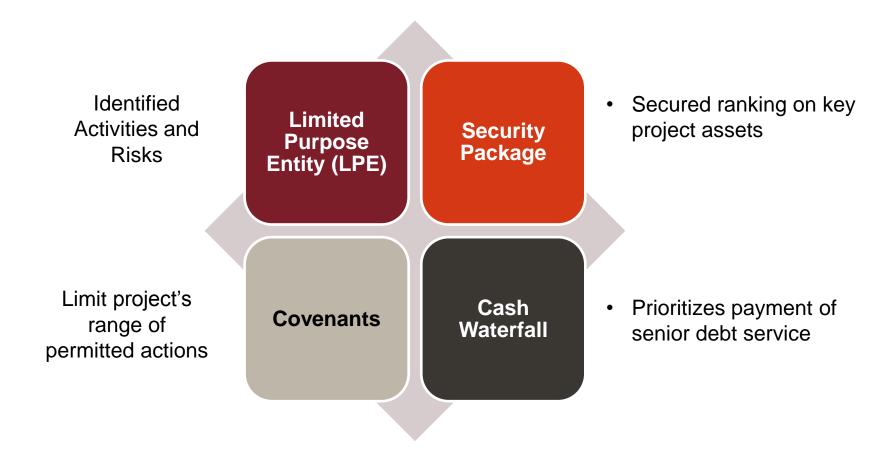
Allocation and responsibility of the risks amongst participants

#### **Example of risk sharing in a toll road concession:**

	Authority	SPV	Contractor	Operator	Insurance
Construction overruns			Х		
Construction delays			X		
Access to the land	X				
Latent defects		Beyond year 5	Up to year 5		
Change in Law	X				
Traffic		X			
Tariffs		X			
Operation				X	
Minor maintenance				X	
Major maintenance			X		
Financing		X			
Force Majeure	X				
Insurance					X



## **Minimum Transaction Elements**



#### Rated Debt **Project Finance Structure Examples** Ring Fence Structure Example B **Example A** Sponsor A Sponsor B Sponsor C Sponsor A Financing Revenue Lenders vehicle **Project** Lenders Counterparty Company **Project** Revenue Company Counterparty Construction Construction Operator Operator Company Company **Example C** Sponsor A Sponsor B Example D Sponsor A B C D HoldCo Holding Holding Lenders Subord Company Company <sup>•</sup> Lenders Subord Holding Revenue Financing Senior Lender Company 2 vehicle Counterparty enders **Project** Financing Revenue Project Senior Company vehicle Counterparty

Construction

Company



Company

Operator

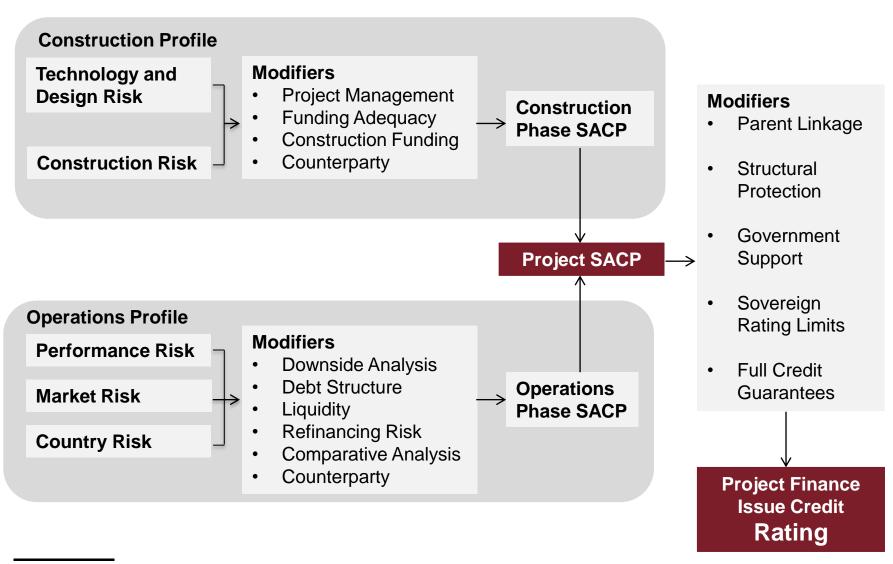
Construction

Company

Lender

Operator

# **Project Finance Ratings Framework**



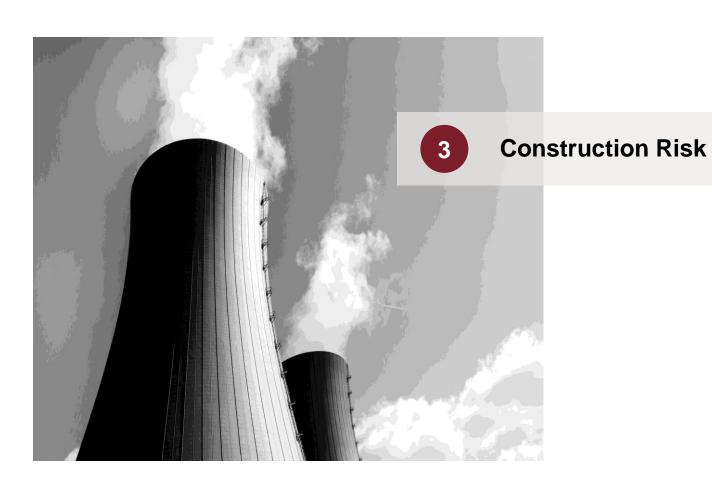
## **Poll Question**



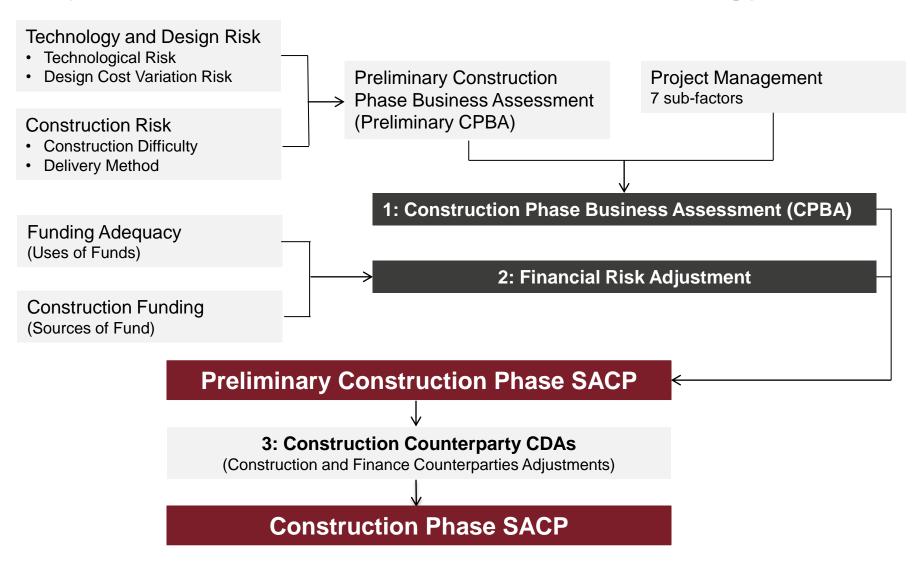
- Which is a bigger risk for Projects?
  - 1. Construction Risk
  - 2. Operations Risk



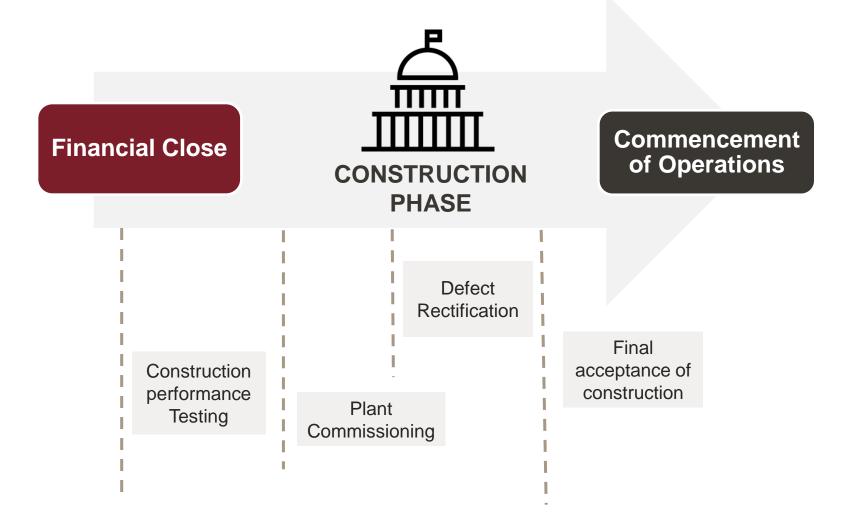
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# **Project Finance Construction Methodology**



## **Construction Phase**



## **Poll Question**



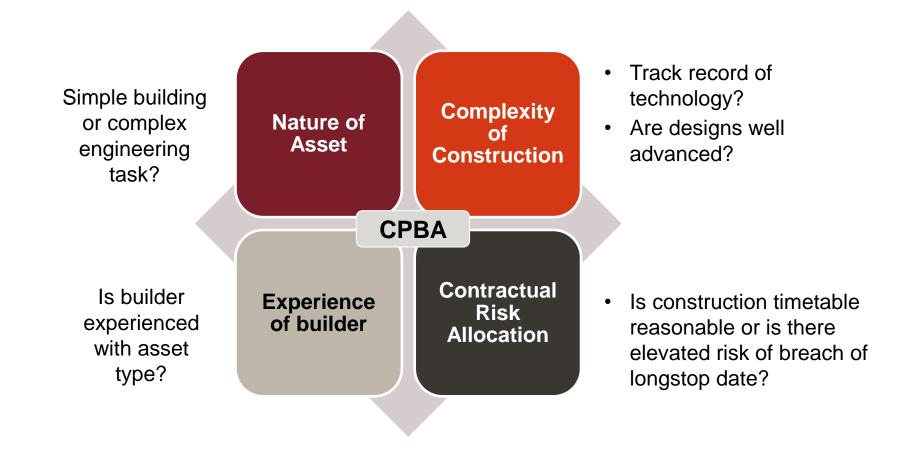
**Biggest challenge for Construction?** 

- 1. Approvals, Land Acquisition
- 2. Contractors, 3<sup>rd</sup> parties
- 3. Technology
- 4. Design
- 5. Others

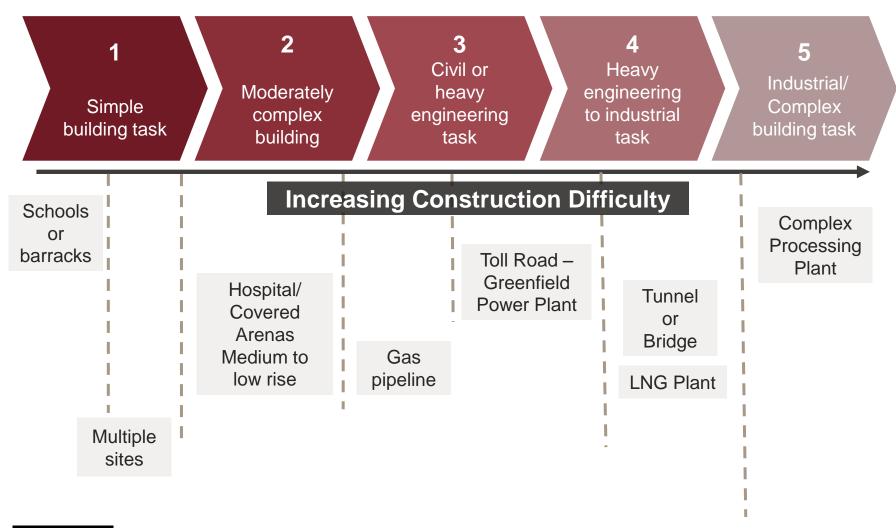


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# Construction Phase: Business Assessment (CPBA)



# **Construction Difficulty is a Key Determinant**



## **Construction Risks in Renewables**



More Challenging Construction Tasks

- Mega hydroelectric projects
- Solar collecting tower power plants
- Offshore wind plants
- Other renewable energy projects



Relatively Simple Building Tasks

- Small-scale solar photovoltaic (PV)
- Completed construction with mainly operational considerations



## **Construction Phase "Business Assessment"**

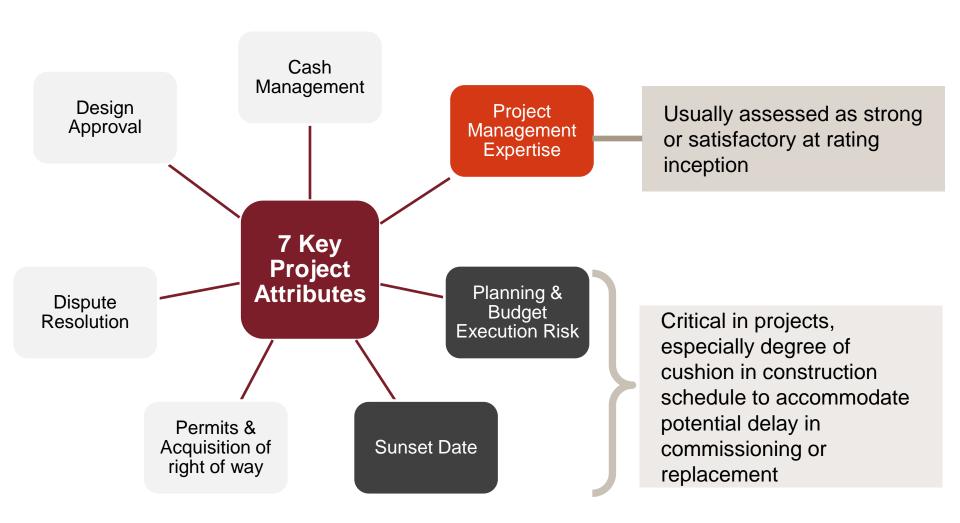
## **Preliminary Construction Phase Business Assessment\***

	Construction risk				
Technology & Design Risk	1	2	3	4	5
1	a+	a	a-	bbb+	bbb-
2	a	a-	bbb+	bbb	bb+
3	a-	bbb+	bbb	bbb-	bb
4	bbb+	bbb	bbb-	bb+	bb-
5	bbb-	bb+	bb	bb-	b+
	Schools	Simple roads	I Hea I Engine I tasl	eering Larg	ge power
	Accommodation			p	olants

<sup>\*</sup>Subject to caps described in following tables

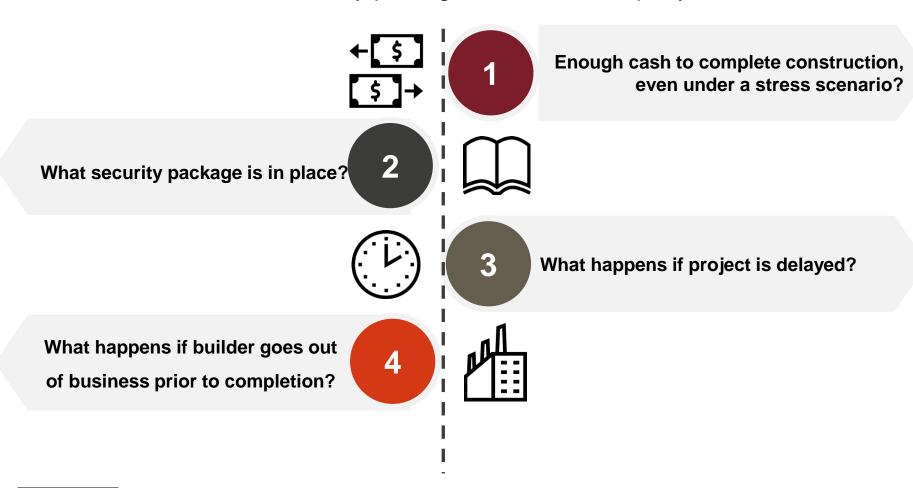


# **Project Management Risks**

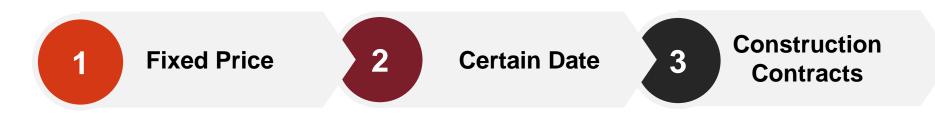


## **Construction Phase: Financial Assessment**

Sources & uses of funds, security package, builder counterparty risk



## Financial Risk Adjustment - Uses of Funds



## Illustrative construction phase budget:

Uses of Funds	Note:	% of total budget
Construction cost	Fixed-price EPC contract	85%
Operating costs during construction	Often fixed (under O&M agreement)	2%
SPV management costs	Overheads (not fixed)	2%
Interest during construction	Typically fixed-rate or hedged debt	8%
Funding of opening reserve balances	MRA, DSRA (fixed – known amounts)	1%
Working capital	Fixed	1%
Advisors' fees (legal, technical)	Partly variable, but not material	1%
Total		100%



# Financial Risk Adjustment - Sources of Funds

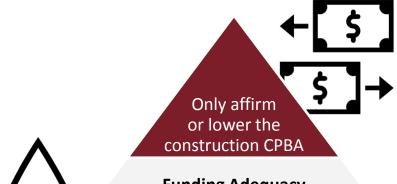


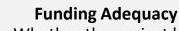
### Illustrative construction phase sources of cash:

Sources of Funds	Note:	
Senior debt	Bonds generally issued upfront	80%
Shareholder loans (SHLs)	90% leverage is not uncommon	9%
Pinpoint equity		1%
Revenues during construction	If applicable	9%
Interest income during construction		1%
Total		100%



## **Financials Risks**





Whether the project has enough funding to cover the costs of construction and ensure the project is ready for operations even under a downside scenario.

#### **Construction Funding**

Our construction downside ranges from stressing critical path activities to replacing construction contactor and the supplier (if applicable).



## **Counterparty Adjustment**

Construction Counterparty Dependency Assessment (CDA)



To assess creditworthiness of counterparties that are material or cannot be easily replaced without significant time or cash flow impact.



Applied based on degree of credit enhancement provided to replace counterparty and subcontractors in a timely manner and complete project

Counterparty Issue Credit Rating

Allowing funding of downside scenario needs

Assessing costs for contractor replacement

Counterparty Dependency Score

Measuring liquidity on net basis



## **Builder Replacement Cost Analysis**

Project issue rating can be rated higher than builder if builder can be replaced at any point without putting debt service at risk

#### Replacing builder requires:



#### 1. Time

To avoid breaches of any longstop dates and subsequent termination.



#### 2. Money

To pay replacement builder for remaining works + overheads.

#### **Based on assumptions that:**



 Builder has not incurred a cost overrun



2. No **significant delay** to the construction program

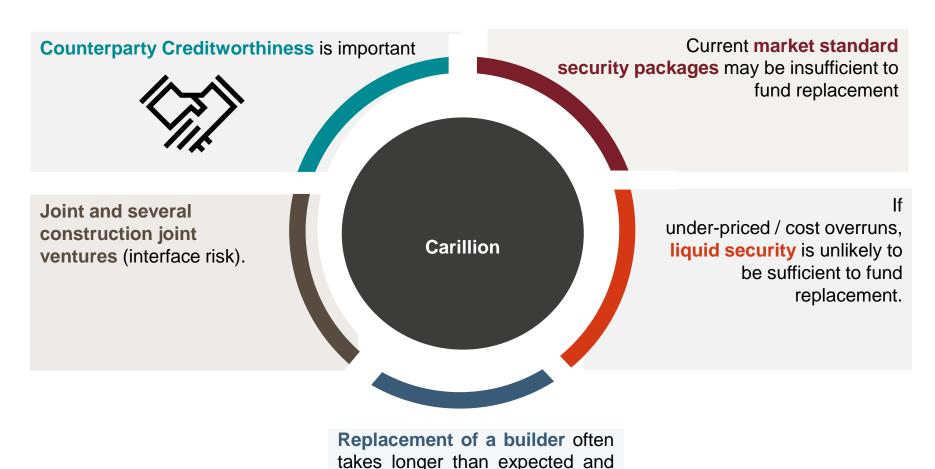
at time of replacement

Replacement costs estimates do not hold up when program is already delayed, over budget, and builder goes insolvent simultaneously.



Is builder's project-level performance truly independent of creditworthiness? Or are they correlated?

# What are lessons learned for assessing construction risk following Carillion?



costs more than expected



# Carillion's possible impact on future construction projects

Re-visiting assumption around replaceability of builders More attention to details of security package More attention to builder creditworthiness Some proceed with weaker parties but have protections in place



### **US Rail – Purple Line Transit Partners LLC**

Construction

**Risks** 

Rating: BBB+



Entire construction risk (incl. vehicle supply) and operational risk are supported by a parent guarantee from Fluor Corp. (A-/Stable/A-2)

#### Large scope and site constraints

Includes building structures and utility relocations in developed urban corridors while managing traffic congestion

#### **Operations:**

Availability-based payments with no patronage/ridership

#### Agreement's termination provisions

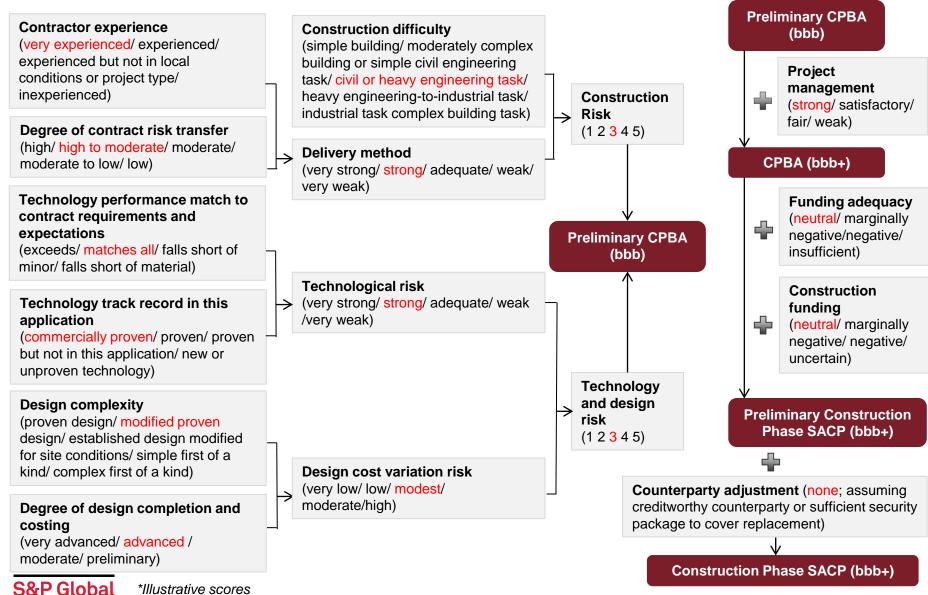
Would compensate lenders (incl. all outstanding principal and breakage costs).

#### **Stalled Construction**

Due to environmental issues

Strength and experience of the contractor.

### **Construction Scoring – Purple Line**

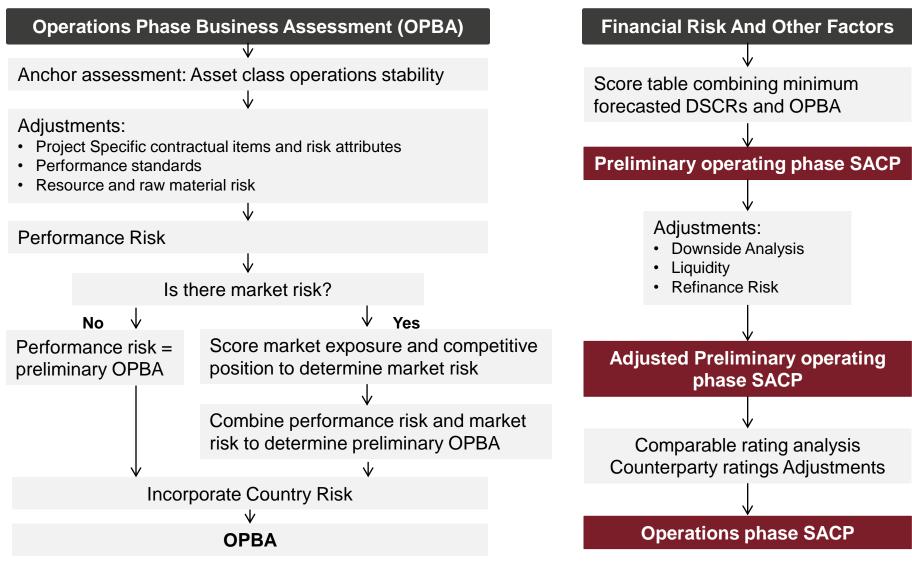


Ratings

38



### **Project Finance Operations Methodology**



### **Poll Question**



What is the key Operations Risk?

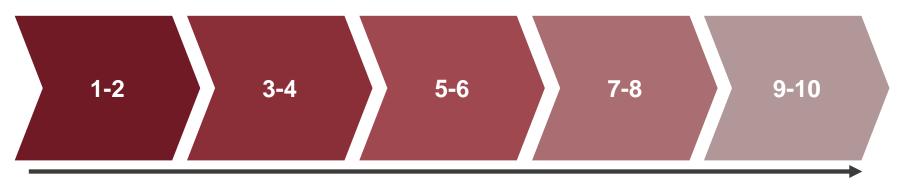
- 1. Resource Risk
- 2. Market Risk
- 3. Refinancing/Debt Structure
- 4. Counterparties
- 5. Others



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### **Asset Class Operations Stability**

Project Type Cash Flow Volatility – General, Inherent



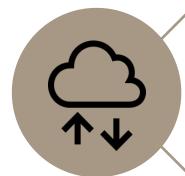
### **Increasing Risk & Complexity**

Schools Complex **LNG Plants** Moderately Unusually Office Bridges Simple Oil complex complex Simple Ports Refineries Chemical Roads projects Hotels On Shore Natural Gas projects **New Asset** Classes Simple Wind **Projects** Nuclear Hydro Untested Bridges Simple power plants **PV Solar** Complex Industrial **Projects** Super Chemical **Projects** Cement critical plants **Projects** 

# Asset Class Operations Stability – Cash Flow Volatility



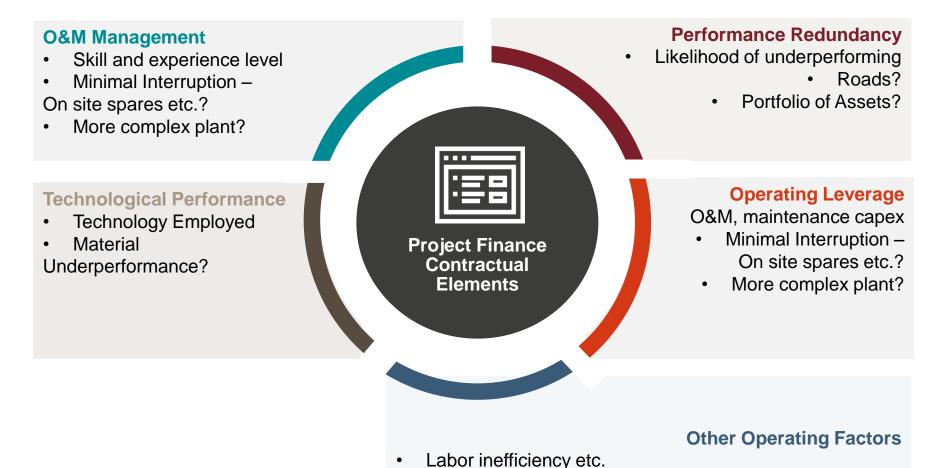
Solar PV '2', the strongest score of all power technologies, as its operations are relatively simple.



Wind project '4' if it is onshore and '5' or more if it is offshore.

### **Project Specific Contractual Elements**

Project Type Cash Flow Volatility – Project Specific



Gas fired plants, more frequent start/stops?

**S&P Global** Ratings

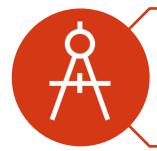
### Resource Risk Assessment - Renewables



Biggest risks, PPA or FiT paid only for the volumes they deliver.

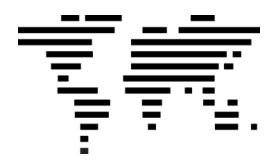


Solar resource risk - "modest", when high confidence in estimates, reliable analysis from multiyear resource data at the site.



Geothermal technologies - Modest resource risk - solid and reliable data on actual performance, proven resource life covering expected needs.

# Resource Risk Assessment – Geographical Diversification



# Project diversification - Not always a better resource risk assessment

- Continental Wind LLC with 13 wind power projects in various locations, but more than 55% capacity has operating history of < 2 years.</li>
- Resource risk "moderate," adds +2 to the asset class operations stability assessment, leading to an assessment of '5'.

## Portfolio of assets, meaningful diversity, low correlation

- Positive adjustment for Performance Redundancy.
- Continental Wind, ACOS '3' adjusted for performance redundancy, from '4'.

## Portfolios of assets benefit from a more favorable resource assessment

- FPL Energy American Wind, six U.S. wind power projects in different wind regimes. Benefit from portfolio effect.
- Resource and raw materials
   "modest," adding a +1 adjustment
   to arrive at an asset class
   operations stability assessment of
   '5'.

### **Market Risk**

1

#### **Majority Renewable - Minimal market risk**

 PPAs structured to cover fixed price, fully hedging against market risk.

2

#### Salton Sea--a geothermal project in Southern California

- Exposed to market risk, paid by long-term offtaker based on a formula set by the state regulator, linked to gas prices and updated monthly.
- Potential market price changes substantial, market exposure is "high."
- Drop in gas market prices, cash flows could decline > 50% from base case

3

#### When market risk is present

- Competitive and cost position key.
- Project Specifics, Merit Order, Grid Priority

### **Country Risk Assessment**



<sup>\*</sup>The list is not meant to be exhaustive and it is subject to review from time to time; As of Dec. 19, 2016



### **Operations Phase**

#### Offshore Wind

#### **Base Case**

- One—year P-90 wind resource assessment (probability of exceedance)
- Availability of 95%
- Contracted price (if contracted)
- Long term sustainable power price (if merchant)
- Operating costs slightly higher than the issuer's expectations

#### **Downside**

- One—year P-99 wind resource (probability of exceedance)
- Availability 6% below base case persistently
- Operating costs increase by 15%; this exceeds our useful stress for power projects due to its remoteness

### **Operations Phase**

#### Toll Roads

#### Base case

- Traffic forecast based on the traffic report and historical data provided
- Macroeconomic assumptions in line with our current forecasts (GDP and CPI)
- IPI growth in line with the sponsor's traffic report
- O&M costs in line with the sponsor's base – case
- No interest income under ADSCR calculations

#### **Downside**

- Traffic forecast: Market Downside (Price and Volume)
- O&M increase: 10%
- Lifecycle costs increase: 10%
- Lifecycle timing: Lifecycle brought forward by 1 year
- Inflation: -1% during the first 10 years
- No interest income under ADSCR calculations
- RPI +1%/-1% for the first five years

## **Operations Phase**

### **Preliminary Operations Phase SACP**

Driven by the analysis of the minimum DSCR under our Base Case scenario.

Preliminary Operations Phase SACP					
	Preliminary operations phase SACP outcome in column headers				
	Minimum DSCR ranges shown in the cells below*				
	aa	а	bbb	bb	b
ОРВА					
1-2	=> 1.75	1.75-1.20	1.20-1.10	<1.10	<1.10
3-4	N/A	=> 1.40	1.40-1.20	1.20-1.10	< 1.10
5-6	N/A	=> 2.00	2.00-1.40	1.40-1.20	< 1.20
7-8	N/A	=> 2.50	2.50-1.75	1.75-1.40	< 1.40
9-10	N/A	=> 5.00	5.00-2.50	2.50-1.50	< 1.50
11-12	N/A	N/A	N/A	=> 3.00x	< 3.00

### **Transaction Structure Methodology**

### DOES TRANSACTION HAVE THESE MINIMUM ELEMENTS?

- LPE\* Independent Legal Structure
- Security Interest in Assets
- LPE's\* Covenants
- · Cash Management Covenants

NO

Project Finance Criteria Not Applicable

#### PARENT LINKAGE ANALYSIS

**Independent Directors or Equivalent** 

No Ability to Merge/Reorganize

No Cross Default, Limit on Amendments, Separateness, Security Interests

**Existence of Parent Dependencies** 

Tax isolation

Project's linkage to its parents: <u>DELINKED (no impact)</u>

#### YES STRUCTURAL PROTECTION ANALYSIS

**LPE's\* Covenants** 

**Cash Management Covenants** 

Distribution subject to forward looking ADSCR test

#### ADDITIONAL STRUCTURAL ELEMENTS

**Structural & Contractual Subordination** 

Prior Existence

Transaction's structural protection:

**NEUTRAL** (no impact)

Senior debt is not contractually or structurally Subordinated neither does the LPE have a prior existence (no impact)

\*LPE Limited Purpose Entity



### **Refinancing Risk**

1

#### **Tenor**

Project Debt for shorter tenor than Project Life.

2

#### **Project Performance**

 Weaker Project Performance will make refinancing even more challenging.

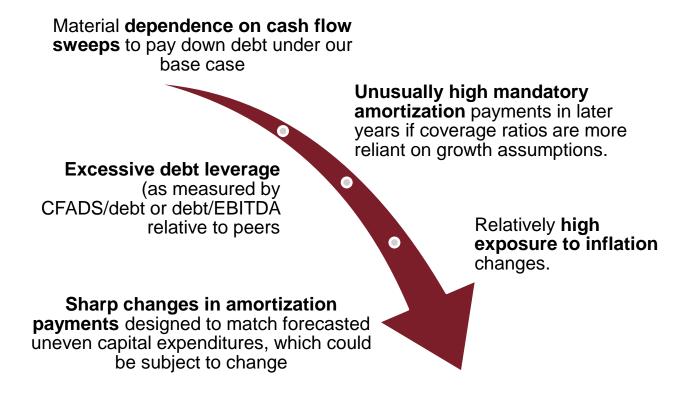
3

#### **Market Risk**

Interest rate, funding environment can change significantly.

### **Debt Structure**

In certain cases, we may lower the preliminary operations phase SACP because of the project's debt structure. Examples of when we make such adjustments include



### **Peer Comparison**

1

#### Ratings above the 'BBB' category

 Solar PV assets need to establish a track record of stable performance.

2

#### **Topaz Solar Farms LLC and Solar Star**

- 'a' and 'a-' stand-alone credit profiles (SACPs)
- One-notch reduction to the ratings, large solar PV projects have limited operating track record.
- Ratings are nonetheless capped by the ratings on their counterparties.

3

#### When market risk is present

 Each year, we assess whether to continue to apply the adjustment.

### **Counterparty Constraint**

1

#### Offtaker risk

 In most cases, the ratings on utility-contracted projects are capped by the rating on the utility company.

2

#### Fully contracted offtake structures

- Mitigate market risks but typically above market rates.
- No assurances that without the offtaker, the project would be able to get the same prices or have access to transmission lines.



#### **Example**

- Weak State Distribution Utilities in India.
- Differentiate counterparty credit risk of stronger entities like NTPC

# Project Finance – The New Mexico City Airport Case Study



#### **Background**

- Existing capacity: ~45 million passengers
- Phase 1: ~57 million passengers. LT: Up to 120 million



#### **Construction Cost**

- First phase: ~ US\$13 billion
- Funded by US\$6 billion of debt to be issued by the trust
- US\$7 billion from the Mexican government



#### **Structure**

- Sponsor, GACM is the holder of the concession for construction & operations by AICM
- Existing airport concession for 50 years from 1998



#### **Cash Inflows**

- All airport passenger charges
- TUA: Existing and New
- Repayment of debt, ahead of any operating costs
- Paid in Mexican pesos, but the TUA captures fluctuation between the pesos and the U.S. dollar, providing a natural hedge
- TUA is adjusted periodically in line with U.S. inflation.



# **Project Finance – The New Mexico City Airport Case Study**



Rating: BBB+

#### **Construction Risk**

- Limited similarities with traditional project finance transactions
- Construction Risk To be borne by the Govt. of Mexico through GAC

#### **Operation Risk**

- Don't incorporate the new airport's potential capacity and cash flows.
- Existing Airport Cash Flows- Whether sufficient to service all debt including new airport?

#### **Government Support - Very High**

- Very important <u>role</u> because of the economic and political importance of existing and future airports
- Very strong <u>link</u> as airports are managing infrastructure assets of the country per government's plans.
- Supervision, management, and strategic decisions, including BoD.
- Annual financial contributions



### **Video Links**

https://www.spratings.com/en\_US/video/-/render/video-detail/investor-briefing-mexico-city-airport

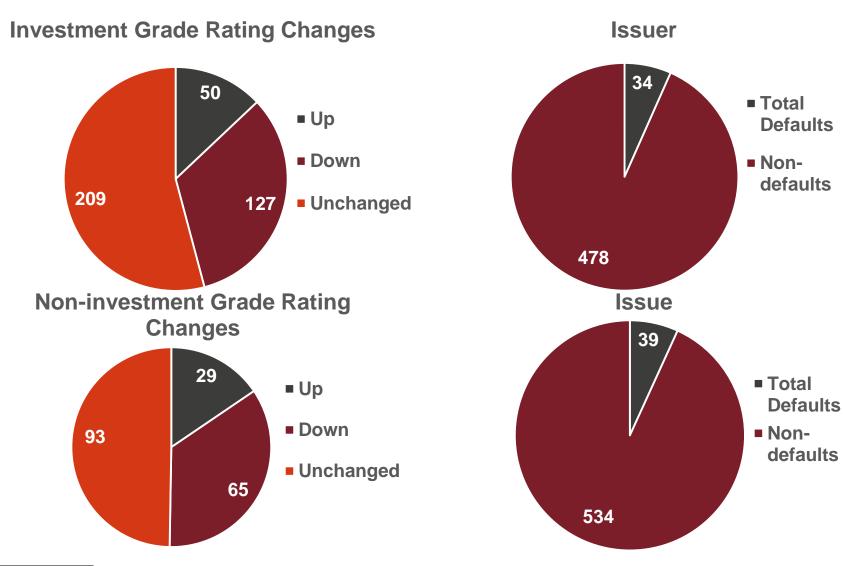
https://www.spratings.com/en\_US/video/-/render/video-detail/investor-briefing-part-2-mexico-city\_airport

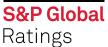
## Q&A





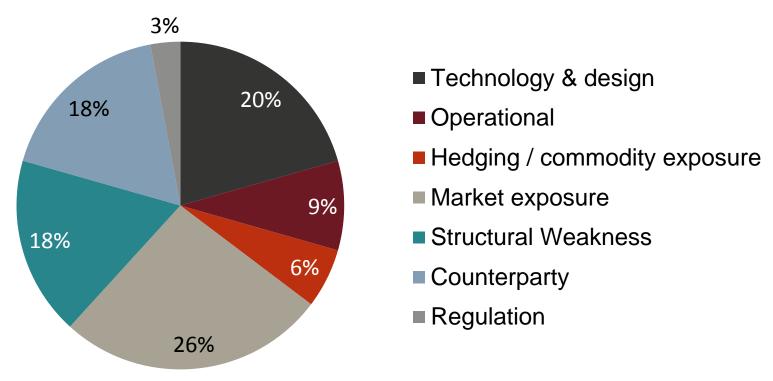
### **Issuer and Issue Default History**





### **Key Reasons for Project Default**

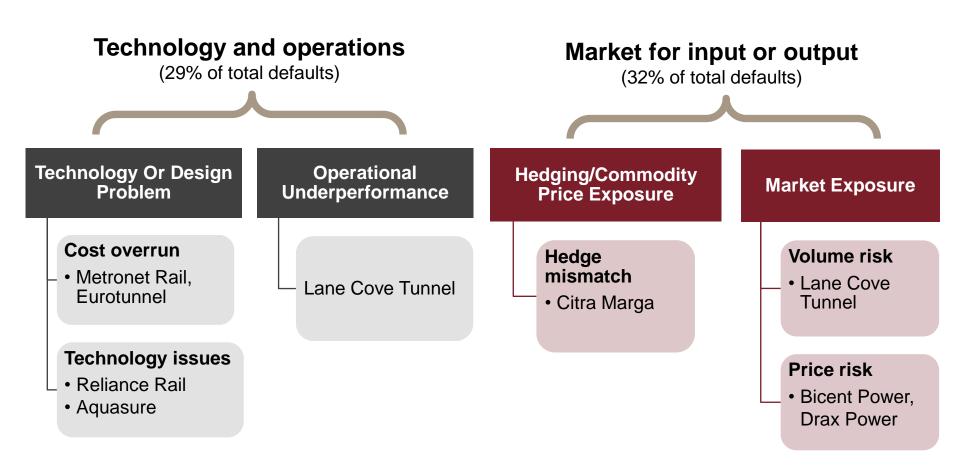




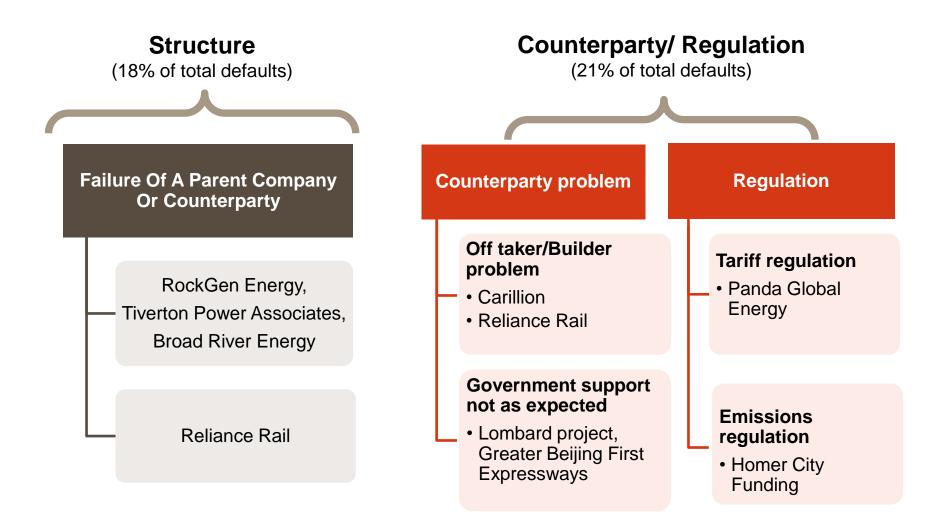
Note: There are often more than one reason for a project reaching default



### Why Projects Fail



## Why Projects Fail



### **Poll Question**



Do you expect different reasons for Project Defaults in APAC?

- 1. Higher Political Risk
- 2. Weaker Counterparty
- 3. Legal and Regulatory Risks
- 4. Others



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### **Analytical Team**



Abhishek Dangra
Director
Sector Lead, Infra, SSEA

Abhishek Dangra is a Director in S&P Global Ratings team; based out of Singapore. He is the Sector Lead for all Infrastructure and Utilities companies in South & South-East Asia region (mainly India + ASEAN) covering Regulated Utilities, Renewables, IPPs and Transportation Infra companies like Airports, Ports, Toll Roads etc.

Abhishek is also increasingly involved in sharing S&P views on Infrastructure sector trends, Green Finance/Green Evaluation and Project Finance transactions in the region.

Abhishek has around 14 years of credit experience; joining S&P in 2010 with over seven years of work experience in credit related profiles. Before joining S&P, he was heading the Industry Research Group - Credit at Kotak Mahindra Bank. Abhishek has also worked with Lehman Brothers in the Global Risk Management function.

Abhishek is a Management Graduate from the Indian Institute of Management (IIM) – Indore and a Chartered Accountant (CA) from The Institute of Chartered Accountants of India. He also has a Bachelor of Commerce (B.Com) degree from Gujarat University and is a Certified FRM by the Global Association of Risk Professionals (GARP).

### **Analytical Team**



Mary Anne Low Associate Director Infrastructure Ratings, S.S.E.A.

Mary Anne Low is an Associate Director in the Infrastructure team in Singapore. She has primary analytical responsibilities for infrastructure and utilities sectors in South & South-East Asia region.

Mary Anne joined S&P Global Ratings in Singapore in 2018 with more than ten years of work experience in credit related profiles. Before relocating to Singapore, she was most recently a Director of credit research covering the infrastructure and resources sectors at Australian-based company, FIIG Securities.

Prior to that, Mary Anne also spent ten years at Moody's Investors Service in Australia as an Analyst in the Project and Infrastructure team, covering regulated utilities (electricity, gas, water), coal terminals and rail haulers, PPPs and other esoteric project finance – primarily in Australia and New Zealand.

Mary Anne also worked in various roles based in Kuala Lumpur, Malaysia, including her role as an equities sell-side research associate with Citigroup.

Mary Anne holds a Bachelor of Business in Economics and Finance from RMIT University in Melbourne, Australia. She is fluent in English and Bahasa Malaysia.

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